

Message Text

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47

ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 SP-02 AID-05 EB-07 NSC-05

CIEP-01 TRSE-00 SS-15 STR-04 OMB-01 CEA-01 CIAE-00

COME-00 FRB-03 INR-07 NSAE-00 USIA-06 XMB-02 OPIC-03

LAB-04 SIL-01 L-03 /093 W
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R 171555Z JUN 75

FM AMEMBASSY LUXEMBOURG

TO SECSTATE WASHDC 4472

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY THE HAGUE

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

USMISSION EC BRUSSELS UNN

USMISSION GENEVA

USMISSION OECD PARIS UNN

USMISSION USUN NEW YORK

C O N F I D E N T I A L LUXEMBOURG 0454

E.O. 11652: GDS

TAGS: UN, EGEN

SUBJ: CONSULTATIONS ON DEALING WITH CERDS

REF: STATE 133602

SUMMARY: GOL AGREES WITH US ANALYSIS OF CERDS
PROBLEM BUT BELIEVES SUGGESTED REMEDY MAY BE COUNTER-
PRODUCTIVE. WHILE WILLING TO CONSULT ON POSSIBLE
SOLUTIONS, GOL BELIEVES THAT CONCERTED VOTING
BEHAVIOR MAY APPEAR CONFRONTATIONAL. GOL MAY BE
WILLING TO SUPPORT ONCE AND FOR ALL BLANKET
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STATEMENTS. END SUMMARY

1. CHARLES REICHLING, MFA DIRECTOR OF INTERNATIONAL RELATIONS, DISCUSSED PROBLEM CAUSED BY G-77 EFFORTS TO ENSHRINE CERDS AND NIEO WITH ECON OFFICER JUNE 16. REICHLING AGREED WITH THE US ANALYSIS OF THE PROBLEM CONTAINED IN PARA 1-7 OF REFTEL, BUT THOUGHT THAT SUGGESTED US PRESCRIPTION FOR VOTING GUIDELINES, IF FOLLOWED, COULD CONTRADICT RECENT WESTERN OVERTURES TOWARD THE DEVELOPING WORLD. AFTER CAREFUL STUDY OF OUR AIDE MEMOIRE, REICHLING OPINED THAT US-SUGGESTED RESPONSE WAS TOO FINELY NUANCED AND LIKELY TO BE UNWORKABLE IN PRACTICE. WHILE SUCH AN APPROACH MIGHT REDUCE TIME-CONSUMING NEGOTIATIONS OVER THE WORDING OF EACH RESOLUTION, REICHLING THOUGHT THAT CONCERTED ACTION BY A SMALL GROUP OF COUNTRIES (I.E, THOSE WHO VOTED AGAINST CERDS) WOULD BE SEEN AS CONFRONTATIONAL BY DEVELOPING COUNTRIES AND CONTRARY TO THE SPIRIT OF RECENT CONCILIATORY STATEMENTS BY THE US SUCH AS SECRETARY KISSINGER'S SPEECH IN KANSAS CITY.

2. ALTHOUGH SKEPTICAL OF THE POSSIBILITY OF DESIGNING ADEQUATE VOTING GUIDELINES, REICHLING SAID THAT THE GOL IS WILLING TO SEEK A COMMON SOLUTION. HE THOUGHT THAT OUR SUGGESTION OF A BLANKET STATEMENT HAD MERIT AND PERHAPS OFFERED THE BEST SOLUTION TO THE PROBLEM. REICHLING SUGGESTED A DECLARATION THAT WOULD STATE CLEARLY THE POSITION OF THOSE WHO VOTED AGAINST CERDS AND NIEO (AS WELL AS ANY OTHER NATIONS WE COULD CONVINCE TO JOIN WITH US). THE STATEMENT COULD ALSO INCLUDE UNEQUIVOCABLE LANGUAGE TO THE EFFECT THAT NO SUBSEQUENT RESOLUTIONS CONTAINING REFERENCES TO CERDS WOULD CHANGE, IN ANY WAY, THE POLICY POSITIONS OF COUNTRIES MAKING THE STATEMENT UNLESS THOSE COUNTRIES SPECIFICALLY RENOUNCED THE STATEMENT AND THEIR FORMER VOTES ON CERDS AND NIEO. REICHLING BELIEVES SUCH A STATEMENT WOULD END THE ISSUE AND THE DEVELOPING COUNTRIES COULD REFER TO THE CERDS AD INFINITUM. IF SUCH A STATEMENT WERE MADE, THERE WOULD BE NO NEED FOR CONTINUED REFERENCES BY COUNTRIES OPPOSING CERDS EITHER TO THIS STATEMENT OR TO THE VOTES AGAINST CERDS AND NIEO. IN CASES WHERE SUBSTANTIVE MATTERS ARE THREATENED BY NEW

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RESOLUTIONS AND NOT BY REFERENCES TO CERDS OR NIEO, CONSULTATION COULD BE UNDERTAKEN BY THE INTERESTED COUNTRIES ON A CASE-BY-CASE BASIS.

3. REICHLING EMPHASIZED THAT HIS IMPRESSIONS ARE PRELIMINARY SINCE HE HAS NOT YET DISCUSSED THE CERDS PROBLEM WITH PRIME MINISTER THORN, WHO, BECAUSE OF HIS CANDIDACY FOR PRESIDENT OF THE UNGA, WILL BE TAKING

MORE THAN A NORMAL INTEREST IN UN MATTERS.
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